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General Patrick J. Hurley, Personal Representative of President Roosevelt in Iran, to the President ⁶⁸

TEHRAN, 21 December, 1943.

DEAR MR. PRESIDENT: On your departure from Tehran you outlined to me, during our conversation at the airport, a tentative basis for American policy in Iran which might be used as a pattern for our relations with all less favored associate nations. In response to your suggestion and the directive which I received from the Secretary of State, I wish to submit the following for your consideration.

PART I

It is the purpose of the United States to sustain Iran as a free, independent nation and to afford the Iranian people an opportunity to enjoy the rights of man as set forth in the Constitution of the United States and to participate in the fulfillment of the principles of the Atlantic Charter.

The policy of the United States toward Iran, therefore, is to assist in the creation in Iran of a government based upon the consent of the governed and of a system of free enterprise which will enable that nation to develop its resources primarily for the benefit of its own people. Iranian resources are adequate to sustain a program to help Iran to help herself. By this program of self-government and well directed self-help Iran can achieve for herself the fulfillment of the principles of justice, freedom of conscience, freedom of the press, freedom of speech, freedom from want, equality of opportunity, and to a degree freedom from fear.

To accomplish the above, the United States will furnish, upon invitation of the Iranian Government, expert advisors in any or all of

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[&]quot;In a memorandum of January 12, 1944, President Roosevelt wrote to the Secretary of State:

[&]quot;Enclosed is a very interesting letter from Pat Hurley. It is in general along the lines of my talk with him.

[&]quot;Iran is definitely a very, very backward nation. It consists really of a series of tribes and 99% of the population is, in effect, in bondage to the other 1%. The 99% do not own their land and cannot keep their own production or convert it into money or property.

duction or convert it into money or property. "I was rather thrilled with the idea of using Iran as an example of what we could do by an unselfish American policy. We could not take on a more difficult nation than Iran. I would like, however, to have a try at it. The real difficulty is to get the right kind of American experts who would be loyal to their ideals, not fight among themselves and be absolutely honest financially.

[&]quot;If we could get this policy started, it would become permanent if it succeeded as we hope during the first five or ten years. And incidentally, the whole experiment need cost the taxpayers of the United States very little money.

[&]quot;Would you let me know what you think I should reply to Hurley? He is right that the whole Lend-Lease Administration should take complete control of the distribution of our own Lend-Lease supplies in the Middle East." (891.00/3037)