

CONFIDENTIAL

RELEASED IN FULL

Printed By: Sandra Pitts-Malone73625

ORIGIN SSO-00

INFO	LOG-00	ACDA-08	ACDE-00	AMAD-01	ACQ-01	CIAE-00	OASY-00
	DODE-00	DOEE-00	DS-00	BUR-01	IM-01	TEDE-00	INR-00
	IO-00	ADS-00	DCP-01	NSAE-00	OES-01	OIC-02	OIG-04
	PM-00	SS-00	SNRO-00	EPAE-00	PMB-00	DSCC-00	G-00

/020R

E61

DRAFTED BY S/S-O:HARRY KAMIAN  
 APPROVED BY S/S-O:MLCHARLTON, SWO, S/S-O  
 -----F36762 260044Z /38

O 260042Z OCT 97  
 FM SECSTATE WASHDC  
 TO ALL NATO POST COLLECTIVE IMMEDIATE

C O N F I D E N T I A L STATE 202013

FOLLOWING STATE 202013 DATE 25 OCT 97, SENT ACTION  
 USMISSION USNATO IS BEING REPEATED FOR YOUR ACTION.  
 QUOTE:

C O N F I D E N T I A L STATE 202013

BONN ALSO FOR US DEL MARK HAMBLEY

E.O. 12958: DECL: 01/01/98.  
 TAGS: SENV, KSAC, MCAP, MOPS  
 SUBJECT: NATIONAL SECURITY EXEMPTION ON CLIMATE CHANGE

1. (U) CLASSIFIED BY MELINDA L. KIMBLE, ACTING A/S, CES.  
 REASON: E.O. 12958, 1.5 (D)

2. (U) THIS IS AN ACTION MESSAGE.

3. (C) IN OUR CAREFUL CONSIDERATION OF THE OVERALL IMPACTS  
 OF A BINDING GREENHOUSE GAS EMISSIONS TARGET, THAT MIGHT BE  
 ESTABLISHED IN THE COURSE OF THE NEGOTIATIONS UNDER THE UN  
 FRAMEWORK CONVENTION ON CLIMATE CHANGE AS ONE ELEMENT OF  
 THE OVERALL U.S. POSITION IN THE NEGOTIATION; THE U.S.  
 WOULD LIKE TO EXPLORE WITH APPROPRIATE FOREIGN AND DEFENSE  
 MINISTRY OFFICIALS THE POSSIBILITY OF INCLUDING A "NATIONAL  
 SECURITY EXEMPTION" RELATING TO MILITARY ACTIVITIES THAT  
 ARE DIRECTLY IN SUPPORT OF PEACEKEEPING, PEACE ENFORCEMENT  
 AND OTHER APPROPRIATE NATIONAL SECURITY READINESS  
 OPERATIONS.

4. (C) POST MIGHT DRAW ON THE FOLLOWING POINTS IN  
 EXPLORING THIS ISSUE WITH KEY ALLIED OFFICIALS:

-- IN REVIEWING THE U. S. EMISSIONS LEVELS, WE NOTE THAT  
 THE FEDERAL GOVERNMENT IS THE BIGGEST SINGLE USER OF  
 ENERGY, AND MUCH OF THAT ENERGY USE COMES FROM DEFENSE  
 INSTALLATIONS AND TRAINING OPERATIONS.

-- WE BELIEVE ENERGY USE PATTERNS MAY BE SIMILAR IN MOST  
 NATO COUNTRIES. MOREOVER, GIVEN THE ACTIVE INVOLVEMENT OF  
 MANY NATO COUNTRIES IN UN PEACEKEEPING OPERATIONS AND NATO  
 OPERATIONS SUCH AS IFOR AND SFOR IN BOSNIA, IT WOULD MAKE  
 SENSE TO MAKE SURE SUCH OPERATIONS WERE NOT COMPROMISED BY  
 GREENHOUSE GAS EMISSIONS LIMITATIONS.

-- GIVEN THAT MANY OPERATIONS TAKE PLACE OUTSIDE THE  
 NATIONAL BOUNDARY OF THE COUNTRY THAT IS COMMITTING TO AN  
 EMISSIONS GOAL, CALCULATING AND ASSESSING EMISSIONS FROM  
 MILITARY OPERATIONS IN OUTSIDE COUNTRIES BECOMES A  
 RELATIVELY DIFFICULT TASK. MOREOVER, WE WANT TO AVOID  
 RESISTANCE TO DEPLOYMENT OF PEACEKEEPING FORCES IF  
 COUNTRIES SEE FORCE OPERATIONS AS COMPROMISING THEIR

CONFIDENTIAL

1

REVIEW AUTHORITY: Alan Flanigan, Senior Reviewer

CONFIDENTIAL

Printed By: Sandra Pitts-Malone73625

EMISSIONS BUDGETS.

5. (C) ONE OPTION UNDER CONSIDERATION FOR LANGUAGE PROVIDING FOR SUCH AN EXEMPTION IS:

-- "THIS AGREEMENT DOES NOT APPLY TO EMISSIONS RELATED TO MULTILATERAL OPERATIONS CONDUCTED BY MILITARIES FOR COLLECTIVE SELF DEFENSE, PEACEKEEPING, PEACE ENFORCEMENT, AND HUMANITARIAN ASSISTANCE PURPOSES, INCLUDING OPERATIONS UNDER UNITED NATIONS MANDATES."

6. (C) DEPARTMENT WOULD WELCOME ACTION ADDRESSES REACTION NO LATER THAN OPENING OF BUSINESS OCTOBER 28 ON WHETHER NATO COUNTRIES WOULD BE INTERESTED IN PURSUING A NATIONAL SECURITY EXEMPTION IN THE CLIMATE CHANGE TREAT, GIVEN THE NEED TO TABLE LANGUAGE IN BONN EARLY NEXT WEEK.  
ALBRIGHT UNQUOTE ALBRIGHT

CONFIDENTIAL

2