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Department of Energy Declassification Review

Review Date Transfer | Determination: [Circle Number(s)] Classification Changes
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Office of the Secretary of Defense 5 U.S.C. § 552 Chief, RDD, ESD, WHS

Date: 08 APR 2014 Authority: EO 13526 Declassify: Deny in Full:

Declassify in Part:

Reason: 3.3(6)(5), 6.2(a.

MDR: <u>13</u>-M-<u>3409</u>

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## S E C R E T FORMERLY RESTRICTED DATA

SUBJ: NUCLEAR FORCE INITIATIVES (U)

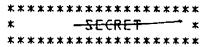
- L. {U} ON 27 SEP, THE PRESIDENT ANNOUNCED A SERIES OF SIGNIFICANT US NUCLEAR FORCE INITIATIVES. THIS MESSAGE PROVIDES GENERAL BACKGROUND ON THESE INITIATIVES, DISCUSSES BILATERAL AND UNILATERAL ACTIONS IN GENERAL, PROVIDES SPECIFIC POLICY AND PLANNING GUIDANCE FOR THE IMPLEMENTATION OF THE UNILATERAL ACTIONS, AND REQUESTS DESIGNATED CINCS AND SERVICES TO PROVIDE PLANNING INFORMATION TO THE JOINT STAFF.
- ADVANTAGE OF RECENT DEVELOPMENTS TO ADVANCE A SERIES OF BOLD ACTIONS WHICH WILL:
- A. (U) MOVE THE US/SOVIET STRATEGIC NUCLEAR EQUATION IN THE DIRECTION OF INCREASED STABILITY AND REDUCED RISK OF WAR.
- B. {U} ENCOURAGE AND FACILITATE EFFORTS BY REFORMIST ELEMENTS

  IN THE SOVIET CENTER AND THE REPUBLICS TO DECREASE EXCESSIVE

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STRATEGIC NUCLEAR FORCE LEVELS AND PROGRAMS AND TO REDUCE THE LARGE INVENTORY OF TACTICAL NUCLEAR WEAPONS.

- C. {U} IMPROVE THE SAFETY, SECURITY, AND ENVIRONMENTAL SOUNDNESS OF BOTH US AND SOVIET NUCLEAR FORCES.
- D. {U} PROVIDE AN INCREASED ROLE FOR BALLISTIC MISSILE DEFENSES AGAINST LIMITED ATTACK.
- IN UNDERTAKING THESE INITIATIVES, THE UNITED STATES HAS REAFFIRMED THAT NUCLEAR DETERRENCE WILL REMAIN A CORNERSTONE OF US DEFENSE POLICY, AND THAT NUCLEAR FORCES NOT ELIMINATED BY THESE INITIATIVES MUST BE FULLY EFFECTIVE AND MODERN TO ENSURE A CREDIBLE DETERRENT POSTURE.
- 4. {U} THE SCOPE OF THE PRESIDENT'S INITIATIVE INCLUDES ACTIONS TO BE AGREED UPON BILATERALLY WITH THE SOVIETS WHICH WILL REQUIRE RECIPROCITY AND UNILATERAL ACTIONS BY THE UNITED STATES.
- 5. {U} BILATERAL INITIATIVES AND DISCUSSIONS:
  - A. {U} SUBJECT TO MUTUAL AGREEMENT:
- {1} {U} SEEK EARLY CONCURRENCE TO ELIMINATE FROM US AND SOVIET INVENTORIES ALL ICBMS WITH MULTIPLE WARHEADS.
  - (2) {U} TAKE IMMEDIATE, CONCRETE STEPS TO PERMIT THE

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LIMITED DEPLOYMENT OF NON-NUCLEAR DEFENSES TO PROTECT AGAINST LIMITED BALLISTIC MISSILE STRIKES.

- B. {U} DISCUSSIONS ARE PROPOSED ON NUCLEAR SURETY INCLUDING
  JOINT TECHNICAL COOPERATION ON SAFE NUCLEAR WARHEAD STORAGE,
  TRANSPORTATION, DISASSEMBLY, AND DESTRUCTION; ARRANGEMENTS FOR
  PHYSICAL SECURITY AND SAFETY OF NUCLEAR WEAPONS; AND NUCLEAR COMMAND
  AND CONTROL ARRANGEMENTS.
- L. {U} UNITED STATES UNILATERAL INITIATIVES:
  - A. (U) STRATEGIC:
- (1) 187 BOMBERS AND MMII ICBMS HAVE BEEN REMOVED FROM ALERT. THE ALERT STATUS OF THE SSBN FORCE IS UNAFFECTED BY THIS INITIATIVE.
- {2} LST MMII ELIMINATION {I.E., REMOVAL OF MISSILES AND WARHEADS FROM SILOS} WILL BE ACCELERATED WITH THE DESTRUCTION OF SILOS TO BE CARRIED OUT ON AN ACCELERATED BASIS FOLLOWING START RATIFICATION.
- (3) (8) RAIL GARRISON MX AND THE MOBILE PART OF THE SMALL ICBM PROGRAM WILL BE TERMINATED (SMALL ICBM WILL REMAIN IN DEVELOPMENT). THE CURRENT PROGRAM TO BUILD A REPLACEMENT FOR THE

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SRAM WILL BE CANCELED. THE TASM REQUIREMENT REMAINS VALID AT THIS
TIME AND WILL REQUIRE FURTHER REVIEW. USDEAD WILL WORK DIRECTLY
WITH THE SERVICES TO EFFECT THESE CANCELLATIONS.

(3) {U} A NEW US STRATEGIC COMMAND {USSTRATCOM} WILL BE ACTIVATED ON 1 JUN 92 AT OFFUTT AFB. SPECIFIC POLICY GUIDANCE ON ACTIVATING USSTRATCOM STAND UP WILL BE PROVIDED SEPARATELY.

### B {U} TACTICAL NUCLEAR:

{1} {U} ALL DEPLOYED GROUND-LAUNCHED TACTICAL NUCLEAR WEAPONS WILL BE RETURNED TO THE UNITED STATES AND ALL GROUND-LAUNCHED TACTICAL NUCLEAR WEAPONS WILL BE DESTROYED.

#### {2} {U} NAVAL TACTICAL NUCLEAR WEAPONS:

{A} {U} ALL TLAM/N WILL BE WITHDRAWN FROM SURFACE SHIPS AND SUBMARINES AND RETURNED TO US TERRITORY FOR STORAGE IN CENTRAL AREAS.



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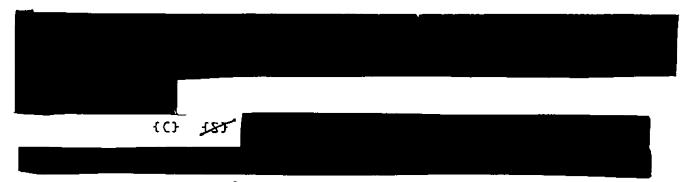
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THE CAPABILITY TO EMPLOY NAVAL NUCLEAR
WEAPONS BEING PLACED IN STORAGE WILL BE RETAINED. ADDITIONALLY, THE
CAPABILITY OF CERTIFIED COMBAT LOGISTIC FORCE SHIPS, TRANSPORT
AIRCRAFT, AND OTHER TRANSPORTATION ASSETS TO ONLOAD, MAINTAIN, AND
PROVIDE LOGISTIC TRANSPORTATION WILL BE RETAINED FOR TACTICAL
NUCLEAR WAPONS.

(3) JEF USAF DUAL-CAPABLE LAND-BASED AIRCRAFT EQUIPPED WITH NUCLEAR WEAPONS WILL CONTINUE TO BE A PART OF OUR TACTICAL NUCLEAR FORCE STRUCTURE. THERE WILL BE NO IMPACT ON THE DEPLOYMENT OF THESE. AIRCRAFT OR THEIR ASSOCIATED WEAPONS AS A RESULT OF THE PRESIDENT'S INITIATIVES.



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POLICY AND PLANNING

GUIDANCE TO FACILITATE NEAR TERM EXECUTION OF THESE INITIATIVES IS PROVIDED IN THE FOLLOWING PARAGRAPHS.

- Α.  $\{U\}$ GENERAL POLICY GUIDANCE:
- (1.) {U} SAFETY AND SECURITY MUST REMAIN PARAMOUNT. ALL NUCLEAR WEAPON MOVEMENTS WILL BE CONDUCTED USING STANDARD SAFETY AND SECURITY PROCEDURES. THE PRESIDENT'S NUCLEAR FORCES INITIATIVE MUST BE IMPLEMENTED IN A TIMELY FASHION; HOWEVER, EXTRAORDINARY EFFORTS THAT COULD DEGRADE SAFETY OR SECURITY ARE NOT AUTHORIZED.
- ALL UNITS AFFECTED BY THIS MESSAGE ARE TO RETAIN THEIR NUCLEAR CERTIFICATION AND PROFICIENCY UNTIL FURTHER GUIDANCE IZ IZZNED.
- (3) ASS THEATER CINCS SHOULD PLAN RETROGRADE ACTIVITIES IN COORDINATION WITH THE SERVICES, USTRANSCOM, AND DOE TO MINIMIZE THE TOTAL NUMBER OF WEAPON MOVEMENTS. INTERIM RESULTS OF THE NUCLEAR WEAPONS TRANSPORTATION STUDY PROVIDE AN AID FOR EVALUATING SAFETY AND SECURITY FOR NUCLEAR WEAPON MOVEMENTS.
- {4}. \$\$\forall AS PRACTICAL, OLDER WEAPONS LACKING MODERN SAFETY FEATURES SHOULD HAVE PRIORITY FOR EARLIEST RETURN, RETIREMENT, AND DESTRUCTION.

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B. (S) SHIPBORNE WEAPONS:

- (1) FOR SHIPS HOMEPORTED IN THE US AND NOT CURRENTLY DEPLOYED, TACTICAL NUCLEAR WEAPONS MUST BE REMOVED PRIOR TO THEIR NEXT OVERSEAS DEPLOYMENT.
- FOR SHIPS HOMEPORTED IN THE US AND CURRENTLY
  DEPLOYED OVERSEAS, TACTICAL NUCLEAR WEAPONS WILL BE REMOVED AFTER
  RETURN FROM DEPLOYMENT. CINC HAS LATITUDE TO OFFLOAD EARLIER.
- THE SHIP'S OPERATING SCHEDULE.

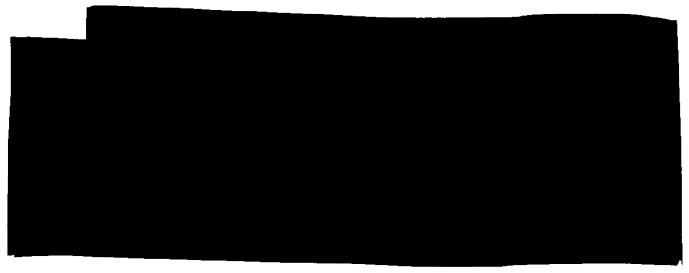
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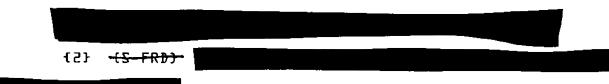
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SERVICES. DESTRUCTION SCHEDULING SHOULD BE BASED ON THE FOLLOWING PRIORITY GOALS:



D. {U} WEAPONZ TRANSPORTATION: GENERAL PRIORITIES FOR WEAPON TRANSPORTATION ASSETS ASSOCIATED WITH THIS INITIATIVE FOLLOW; HOWEVER, THESE STEPS MAY BE CONDUCTED CONCURRENTLY AS ASSETS PERMIT. THE ACTUAL MOVEMENT OF WEAPONS WILL NOT OCCUR UNTIL AUTHORIZED.



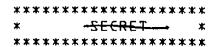
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- E. {U} OUR NEITHER CONFIRM NOR DENY {NCND} POLICY IS BEING REVIEWED BUT UNLESS OTHERWISE DIRECTED REMAINS IN EFFECT. DOD IS PREPARING LONG TERM NCND GUIDANCE FOR YOUR USE.
- F. "CINCS AND SERVICES ARE REQUESTED TO PROVIDE

  RECOMMENDATIONS AS TO WHAT PROGRAMS, FORCES, AND ACTIVITIES SHOULD

  BE RETAINED/MODIFIED TO PRESERVE REGENERATION CAPABILITY.
- G. {U} A PROPOSED PUBLIC AFFAIRS ANNEX IS REQUIRED FOR PLANS

  DEVELOPED TO IMPLEMENT THESE INITIATIVES WITH SPECIAL EMPHASIS ON

  SIGNIFICANT MILESTONES. PROVIDE PROPOSED PUBLIC AFFAIRS GUIDANCE BY

  SEPARATE MESSAGE DIRECT TO OASD{PA}, INFO CJCS/PA/J-3/J-5. OASD{PA}

  WILL PROVIDE ADDITIONAL PUBLIC AFFAIRS GUIDANCE BY SEPARATE MESSAGE.
- H. -{U} · PLANS DEVELOPED TO "IMPLEMENT THESE INITIATIVES SHOULD INCLUDE COST AND BUDGETING INFORMATION.
- B. {U} POLICY GUIDANCE FOR ALL CINCS:
- A. JEST THESE INITIATIVES WILL REQUIRE CHANGES TO ANNEX C TO

  JSCP. INTERIM CHANGES WILL BE PROVIDED BY MESSAGE UNTIL ANNEX C CAN

  BE UPDATED.

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B. 181 PENDING SECDEF APPROVAL, JSTPS IS ACCELERATING PRODUCTION OF STATE OF L JUN 92 OF TROUBLE OF L JUL NEED UPDATED FORCE COMMITS TO SUPPORT THIS EARLY SIOP IMPLEMENTATION.

TO THAT END, ENSURE STORAGE

AND OTHER SUPPORT INFRASTRUCTURE NECESSARY FOR REGENERATION/REDEPLOYMENT ARE MAINTAINED.

D. ST NUCLEAR ANNEXES TO OPLANS AND NON-SIOP OPTIONS (NSOS) SHOULD BE MAINTAINED. ADDITIONALLY, CINCS SHOULD INCLUDE IN THESE NUCLEAR ANNEXES PLANNING FACTORS, TIMELINES, AND RATIONALE TO REGENERATE/REDEPLOY SEA-BASED TACTICAL NUCLEAR WEAPONS SYSTEMS AND SUBMIT TO THE JOINT STAFF IAW THE JOPES PROCESS.

E. 18F

THE REQUIREMENT TO MAINTAIN DRF WEAPONS DEPLOYED ON SHIPS IS RESCINDED. PENDING PROMULGATION OF NEW GUIDANCE, MAINTAIN THE CAPABILITY TO EMPLOY TLAM/N AS FOLLOWS:

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- (1) (2) CONTINUE TO PLAN NSO AND DRF MISSIONS AND PRODUCE DATA TRANSPORT DEVICES SINCE THIS IS THE LIMITING FACTOR IN TLAM/N EMPLOYMENT.
- (2) MAINTAIN THE CAPABILITY FOR DIRECT-TO-FORCES (DTF) EXECUTION OF TLAM/N.
- 9. (U) FOR CINCSAC:
  - A. 'J&F' DEVELOP A PLAN WHICH WILL:
- (1) RESTORE BOMBERS REMOVED FROM ALERT TO THEIR FORMER ALERT STATUS AND,



(3) (3) INCLUDE A RECOMMENDATION OF WHEN AND/OR UNDER WHAT

B. 187 DEVELOP A PLAN TO ACCELERATE MMII WARHEAD AND MISSILE REMOVAL AND, AFTER START RATIFICATION, DESTRUCTION OF DEACTIVATED

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- C. 45) ALL NUCLEAR FORCE GENERATION EXERCISES ARE TEMPORARILY SUSPENDED. RECOGNIZING THE NEED FOR SUCH EXERCISES, DETERMINE THE TYPE, LEVEL, AND FREQUENCY FOR EXERCISES REQUIRED TO MAINTAIN PROFICIENCY.
- D. {U} PROVIDE ABOVE PLANS TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91 (1 NOV 91 FOR ACCELERATED MMII REMOVAL PLAN).

# LO. (U) FOR DSTP:

- A. A. CONTINUE TO CONCENTRATE ON EARLY IMPLEMENTATION OF SIOP-93 ON 1 JUN 92 PENDING SECDEF APPROVAL.
- B. {U} IN LIGHT OF THE IMPACT OF THE PRESIDENT'S INITIATIVES,
  IN CONSULTATION WITH THE JSTPS STAFF, LIMITED CHANGES WILL BE
  CONSIDERED FOR SIOP-6H WITH ADDITIONAL MODIFICATIONS TO BE EVALUATED
  FOR SIOP-93.

10. (U) · FOR USCINCEUR:

A. AS A RESULT OF THE

PRESIDENT'S NUCLEAR FORCES INITIATIVES, AFAPS AND LANCE CAN BE WITHDRAWN CONCURRENTLY AT YOUR DISCRETION.

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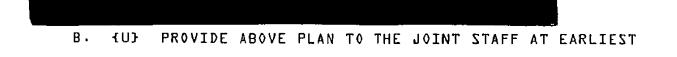
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- B. 187 MILITARY-TO-MILITARY DISCUSSIONS WITH ALLIES SHOULD AWAIT RECEIPT AND REVIEW OF YOUR PLANS. YOU SHOULD INFORM HOST GOVERNMENTS OF ANY PLANNED CONSOLIDATION OF WEAPONS AT CENTRAL LOCATIONS.
- C. {U} PROVIDE ABOVE PLAN TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91.
- LL. {U} FOR USCINCLANT:



12. (U) FOR USCINCPAC:

OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91.

- A -
- B. {U} 'PROVIDE ABOVE PLAN TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 引1.
- 13. {U} . SIGNIFICANT, CONTINUING INTEREST EXISTS IN BOTH POLITICAL AND PUBLIC ARENAS CONCERNING IMPLEMENTATION OF THE PRESIDENT'S INITIATIVES. PERIODIC UPDATES AND REPORTS ON ACHIEVING MILESTONES {E.G., COMPLETION OF REMOVAL OF NUCLEAR WEAPONS FROM SHIPS} WILL BE

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REQUIRED AND SHOULD BE ANTICIPATED. ALSO, ANTICIPATE PUBLIC AFFAIRS RELEASES BY DOD WHEN MILESTONES ARE ACHIEVED.

L4. {U} WE STILL HAVE A NUCLEAR MISSION AND NEED TO TRAIN FOR THAT MISSION. SUCH THINGS AS COMMAND CENTER NIGHT BLUE EXERCISES, CINC CPX NUCLEAR EXERCISES, ETC. WILL CONTINUE. WE ALSO RECOGNIZE THE NEED TO CONDUCT FORCE GENERATION EXERCISES TO MAINTAIN PROFICIENCY. FROM A LONG-TERM TRAINING ASPECT, WE ARE INTERESTED IN YOUR THOUGHTS ON NUCLEAR WARPLANNING; HOW MUCH OF THE FORCE DO WE NEED TO MAINTAIN FULLY TRAINED AND CERTIFIED; WHAT ARE OUR MAINTENANCE AND TRAINING REQUIREMENTS REGARDING NUCLEAR WEAPONS?

LS. {U} IMPLEMENTATION OF THESE INITIATIVES WILL BE COMPLEX AND WILL REQUIRE WELL THOUGHT OUT PLANS. PLEASE FEEL FREE TO PROVIDE YOUR THOUGHTS ON ISSUES WHICH SHOULD BE BROUGHT TO OUR ATTENTION.

16. (U)	JOINT STAFF PO	CS ARE:	J-5/NUCLEAR AND
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OPERATIONAL MATTERS.

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